COMMONWEALTH of VIRGINIA

Commonwealth Transportation Board

Nicholas Donohue
Chairperson

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Agenda item # 14

RESOLUTION
OF THE
COMMONWEALTH TRANSPORTATION BOARD

October 13, 2026

MOTION

Made By: Mr. Stant, **Seconded By:** Mr. Payne
Action: Motion Carried, Unanimously

Title: SMART SCALE Project Cancellation - Southside Bicycle and Pedestrian Improvements (UPC 123054) – Hampton Roads District

WHEREAS, the Commonwealth Transportation Board's (the "Board's") SMART SCALE Project Prioritization Process, last approved December 4, 2023, and as revised January 16, 2024, (the "Policy") states that a project that has been selected for funding through either the High Priority Projects Program or Highway Construction District Grant Program may be cancelled only by action of the Board; and

WHEREAS, the Board's Policy states that surplus Construction District Grant Program Funds no longer needed for delivery of a project will remain in the applicable Construction District Grant Program and may not be used in other districts and, further, provides that such surplus funds may either be reserved to address budget adjustments for current SMART SCALE projects or for allocation in the next solicitation cycle for SMART SCALE; and

WHEREAS, the Board's Policy states that surplus High Priority Projects Program Funds no longer needed for delivery of a project will remain in the High Priority Projects Program and, further, provides that such surplus funds will be reserved to address budget adjustments on existing SMART SCALE projects or reserved for allocation in the next solicitation cycle; and

WHEREAS, the Board's Policy states that in cases where programmed funds are no longer needed for delivery of a project due to estimate decreases, contract award savings, schedules changes, etc., the unexpended surplus funds are SMART SCALE unless superseded by the terms of a signed project agreement; and

WHEREAS, the Southside Bicycle and Pedestrian Improvements project (UPC 123054) (the Project) was submitted for consideration by the City of Norfolk and selected for $3,606,814 in funding through the Highway Construction District Grant Program in the fifth round of the prioritization process pursuant to section 33.2-214.1; and

WHEREAS, the Project was intended to serve as a subsequent phase of a previously funded and underway project (Southside Bike Lane Network UPC 115424), and the Southside Bike Lane Network project is being cancelled by the City of Norfolk; and

WHEREAS, the SMART SCALE project (UPC 123054) was recommended for cancellation due to the City of Norfolk cancelling the previous phase of the project; and

WHEREAS, the Project has not started and has not expended any funds to date; and

WHEREAS, at its meeting on September 15, 2026, the Board was briefed on the proposed cancellation of the Project and transfer of all Highway Construction District Grant Program funds to the Hampton Roads District Grant Program deallocation balance entry (UPC -21763); and

WHEREAS, VDOT recommends that the Board take action to cancel the Project and transfer all Highway Construction District Grant Program funds to the Hampton Roads District Grant Program deallocation balance entry (UPC -21763); and

NOW THEREFORE BE IT RESOLVED, by the Commonwealth Transportation Board, that the Southside Bicycle and Pedestrian Improvements project (UPC 123054) is hereby cancelled.

BE IT FURTHER RESOLVED, by the Commonwealth Transportation Board that all Highway Construction District Grant Program funds be transferred to the Hampton Roads District deallocation balance entry (UPC -21763).

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CTB Decision Brief
SMART SCALE Project Cancellation
Southside Bicycle and Pedestrian Improvements (UPC 123054)

Issue: The Southside Bicycle and Pedestrian Improvements project (UPC 123054) (the "Project") was screened in for meeting a VTrans need and selected for funding. For reasons stated herein, in August 2026, the City of Norfolk ("City") requested cancellation of the Project. Board approval is needed for cancellation of this Project pursuant to the Policy for Implementation of the SMART SCALE Project Prioritization Process last approved by the Board December 4, 2023, and as revised January 16, 2024 (the "Policy").

Facts: The City submitted the Southside Bicycle and Pedestrian Improvements project for consideration in Round 5 of SMART SCALE and it was selected for $3,606,814 in funding through the Highway Construction District Grant Program (DGP). The Project consisted of the removal of on-street parking, the decrease of the number of travel lanes, the construction of buffered and protected bike lanes, construction of a sidewalk, installation of high-visibility crosswalks with accessible ramps, and the addition of a pedestrian-activated crossing beacon.

The Project was intended to serve as a subsequent phase of a previously funded and underway project (Southside Bike Lane Network UPC 115424) which was funded with RSTP funds through the Hampton Roads TPO and included a similar scope of work. The Project was delayed in reaching construction. At a spring public meeting with the Southside Task Force and Civil League leadership, there was significant opposition to the underway project and the City moved to cancel it. With the Southside Bike Lane Network project no longer advancing, the City determined the companion SMART SCALE project was no longer supported. The Project has not incurred any expenditures to date.

The Board's Policy states that a project that has been selected for funding through either the High Priority Projects Program or Highway Construction District Grant Program may be cancelled only by action of the Board. The Board's Policy also states that Surplus Construction District Grant Funds no longer needed for delivery of a project will remain in the applicable Construction District Grant Program and may not be used in other districts. In addition, the Prioritization Process provides that such surplus funds may either be reserved to address budget adjustments for current SMART SCALE projects or for allocation in the next solicitation cycle for SMART SCALE.

On September 15th, 2026, VDOT fully briefed the Board on this matter and recommends Board approval of the proposed cancellation and return of $3,606,814 of the Highway Construction District Grant Program funds to the Hampton Roads District deallocation balance entry (UPC -21763).

Recommendation: Approval of the cancellation of the Project and return of $3,606,814 of the Highway Construction District Grant Program funds to the Hampton Roads District deallocation balance entry (UPC -21763).

Action Required by CTB: The CTB will be presented with a resolution for a formal vote to approve the SMART SCALE cancellation.

Result, if Approved: If approved, funds will be transferred back to the Hampton Roads District deallocation balance entry.

Options: Approve, Deny, or Defer.

Public Comments/Reactions: None